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Appendix B

IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF OKLAHOMA

STATE OF OKLAHOMA, ex rel, W.A. DREW EDMONDSON, in his) capacity as ATTORNEY GENERAL) OF THE STATE OF OKLAHOMA, et al. Plaintiffs,) No. 05-CV-329-GKF-PJC vs. TYSON FOODS, INC., et al., Defendants.)

VOLUME 71 - PM

TRANSCRIPT OF NONJURY TRIAL PROCEEDINGS

DECEMBER 14, 2009

BEFORE GREGORY K. FRIZZELL, U.S. DISTRICT JUDGE

REPORTED BY: BRIAN P. NEIL, CSR-RPR, RMR, CRR United States Court Reporter

THE COURT: All right. Let's take a recess.

MR. JORGENSEN:

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(Short break)

THE COURT: Mr. Jorgensen.

Thank you, Your Honor.

I love this case and I appreciate the opportunity to argue in front of you.

So thanks to Mr. Baker -- and I appreciate the help because it moves us along -- we have gotten to the point where I think we all agree that the state had not only to prove that each individual actor that put down poultry litter acted unreasonably, in an unwarranted manner, or unlawfully, but that they did so intending to cause a nuisance or recognizing that their conduct was going to cause a nuisance. That's the intentional part.

Do you want to go back to that slide?

THE COURT: Well, but isn't the focus
here on the intentional tort on the defendants, and
then they're using 427(b) to bootstrap into the
foreseeable consequences? But the intentional aspect
is the alleged intent of the defendant integrators;
correct? And I'm seeing plaintiff's counsel
affirmatively nod.

MR. JORGENSEN: I would make the

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argument, Your Honor, that if the person who is making the decision about where to put the poultry litter, how much to put down, and what to do, that the law would go to their intent, and then we could be vicariously liable for their intent.

THE COURT: All right. I think we got a difference of legal opinion there. Go ahead.

MR. JORGENSEN: So even if it's us, either way, it doesn't matter. Because the point is, I'm going to evidence, or rather the lack thereof.

What evidence is there in the record that either the growers or we acted in an unwarranted, unlawful, or unreasonable manner in doing precisely on a field-by-field basis what soil scientists sent to the state -- sent by the state to those fields told us to do? And that's really the end of it.

So we have had some suggestion in this case -- and I want to put it to bed finally at this point -- there has been some suggestion in this case that the people who do the plan writing and the checking up on the plans, the inspectors, that they are not to be trusted. And even though each one of those individuals works for the plaintiff, the plaintiff suggested that, although the plaintiff did not put any of them on the stand. So let's look to

what the -- what was said on the stand about these individuals.

And Ms. Gunter said, "Well, do you agree that" -- rather this is the question to her -- "Well, do you agree that, in any event, the plan writers have to understand the soils and they have to understand the fields on which the litter is proposed to be applied; right?"

"Yes."

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"And they have to develop procedures and processes for land application that are individualized to the specific fields and properties on which litter is going to be applied, correct?"

And she said, "That's correct."

I'm not going to reread the presumption of regularity; Mr. Todd went through it. But I just think it's improper to have a lawyer-offered suggestion that these people are not to be trusted when every witness said they come, they look, they inspect, and I rely on them.

Let's go to the next slide.

Here's an important one. You've got a lot of these in the record, Your Honor. These are the annual inspections that you heard a lot about John Littlefield who works for the state, yet the state

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failed to put on. About how he comes to people's farms and about how when he's there, he checks the date of the Animal Waste Management Plan -- here it is -- and he notes here that the person has applied for a new plan. He notes the date of their soil test, the dates of their litter test. He notes whether they're in a nutrient-vulnerable area.

And then he checks, is the AWMP available for review? All of the ones that came in to you were yes.

And were all of the procedures in the Animal Waste

Management Plan higher?

This is the state's evidence to you that there has been a terrible violation here, it's the evidence of their own employee going by farm to farm and checking the Animal Waste Management Plans that the state gave to these people have been followed.

Let's go to the next slide.

This is just more of the same. This is just Jim Pigeon being checked up on every year by the plaintiff and the plaintiff deciding every year that he is following exactly what they tell him.

For the record, Your Honor, this is -- I'm not sure this is noted on the slide so I need to say it. The slide that you're looking at is Defendants' Joint Exhibit 3404 and it is in evidence, DJX3404, but

the court has 3405 and others as well.

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Let's go to the next slide.

So Roger Collins. Mr. Todd referred briefly to this, but I think we have to read it out. So Roger Collins, as you'll recall, was — the state put him on and he is a commercial litter applicator, and the question was essentially are farmers just trying to get rid of this stuff, just trying to dump it, because that's the allegation that the state has given you.

And he said, "Just because it says that we can" -- "it" meaning the law, the Animal Waste

Management Plans -- "we're allowed to go up to 300 doesn't mean we go up to 300 on our index just so we can max it out every time. The cost of the litter has elevated to the point where the consumer is very conscious to make his operation cash flow and so, therefore, he doesn't want to put any more on there than what he has to put on there to make his grass grow or his crops grow."

This stuff's worth money, and that's the undisputed evidence before the court. And so there really isn't a record of the stuff being -- of poultry litter being overapplied.

Let's go to the next slide.

We don't need to spend anymore time on this.

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It's -- you know, what is being done is being done under the authority of a statute, and therefore, it cannot be deemed a nuisance. But I didn't want to leave the court with the impression that I had cherry-picked the data. Look at all of the people and the citations who testified that the law requires them to follow site-specific plans drafted by the state experts.

You'll find in those citations, Your Honor, every one of these people, some of whom are growers, some of whom are commercial litter applicators, some of whom are representatives of the defendants, all saying the same thing. I'm not a soil scientist. I rely on the state to tell me what I can do.

Now, the question then would be for the court? Is that an unreasonable, unwarranted, or unlawful reliance? And I'll refer you back to Teena Gunter's slides, which we won't show again, that it's not because she actually tells people you can rely on this. It's not something that people just adopt or assume.

Okay. So while we're going through nuisance, we have to turn to the concept that comes from the lead paint cases. I've got one of the cases cited on the screen, but it's throughout all of the recent

reversals of the lead paint complaints.

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The point of those reversals is that the defendant has to have control over the instrumentality causing the alleged nuisance at the time the damage occurs. So the reason the lead paint companies were not held liable is they sold lead paint in the '70s, but then that same day the person took the lead paint home with them and that person decided how to apply it, where to apply it, and what to do. It can be done in a safe manner, lead paint can be put on, and can then be maintained in a safe manner. It's often not; hence, the nuisance.

But the reason that all the lead paint cases turned out this way is because the lead paint companies did not have control over the specific site, the decisions about what to put down, where to put down, how to put it down. It might as well be poultry litter; it's very apt.

So every grower and company representative called by the state testified that the growers own their litter and that it's always been that way; that the growers keep the money when they sell their litter; that the integrator with whom they contract has no say in how or when the grower uses, sells, trades his or her litter other than to require the

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grower to comply with state law; that the grower decides when, where, and how much litter to use, subject to their Animal Waste Management Plan which they get from the state; and that the company service tech does not give advice on litter.

That's the undisputed evidence, the best evidence that the state could put forward of who bears the burden of proof on control of the alleged nuisance causing instrumentality at the time of the nuisance.

Let's go to the next slide.

I'm not going to take the time to read all those. I just thought it might be helpful, Your Honor, if I marshaled a few of the citations from growers and company representatives who said over and over the same things that we just barely discussed.

Let's go to Dr. Taylor. Even the state's paid experts conceded this. "As far as you know, growers have always decided what to do with their litter; isn't that right?"

Now, Mr. Todd talked a little bit about this, but it has application here because of the rule that you have to have control over the instrumentality at the time the nuisance is created or allegedly created.

And then the answer was, "That they've decided what to do with 'the' litter."

And then the question: "I'm not going to quibble with you about semantics. The growers decide whether to sell it or whether to land apply it or whether to give it away, right?"

"Right."

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"Now, with regard to the integrators and the litter and the growers and the litter, from those depositions — or from that testimony that you read, did you reach an understanding that the growers rightly or wrongly" — and this goes to intent — "believe that the litter is theirs to do with as they choose?"

"Historically, they believe that it has been theirs to do with what they please, yes."

"Nowhere in your report or in today's opinions have you offered an opinion that the integrators own, control, or decide what happens with litter; is that correct?"

"Except with regard to Peterson Farms' contract that says the grower owns it."

So the state brought forward for its burden of proof the evidence that the companies owned the litter, and the only evidence that they had was that Peterson Farms affirmatively says that the growers own it.

"Okay. Apart from the Peterson contract, you've offered no opinions regarding the control of litter?"

"No."

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"But your opinion remains that even dispute that opinion, the grower determines what occurs with the litter, what happens with the litter?"

And the state concedes, "Yes." The grower determines.

All right. So when a point is well-ingrained in the law, you see it said over and over again. And so here, we're just saying from Okla. Stat. Sec. 1.1 the same thing we've seen said different ways throughout this presentation.

If an agricultural activity is undertaken in conformity with federal, state, and local laws and regulations, it is presumed to be good agricultural practice and not adversely affecting the public health and safety.

And why does that matter? Because above it says that agricultural activities conducted on farm or ranch land, if consistent with good agricultural practices — that's what we have down below — and established prior to nearby nonagricultural activities, are presumed to be reasonable and do not

constitute a nuisance.

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We don't have to rely on this. This is just another way of saying unreasonable, unwarranted, unlawful to apply one ton per acre of litter when the state gives you an Animal Waste Management Plan that says you can apply two.

Let's skip that one; we've done it enough.

Okay. We had some confusion over this in the pretrial argument so I wanted to just talk about it again.

What is the effect of the fact that the state, the plaintiff in this case, authorizes the field-specific applications of poultry litter?

The effect of that is that the state cannot, as a matter of law, seek an injunction to prohibit under nuisance that which they authorize.

Now, because a private litigant is not the person giving authorization, if somebody wanted to sue based on private nuisance and say, you know, my property values have been diminished next door, I want money, that person gets to sue. But the state authorization precludes the state from obtaining an injunction, and that's just good sense.

Like we talked about a moment ago, these principles of law when they're right they all overlap.

That's the same principle from the equitable injunction cases that we talked about before.

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So let's switch to federal public nuisance.

Your Honor, did you have any questions on state law intentional public nuisance?

THE COURT: No, sir.

MR. JORGENSEN: Okay. Federal public nuisance. So the federal public nuisance is there's not a ton of cases. There's recently been some out of the Second Circuit and elsewhere based on global warming but there's not a ton.

So what they say, though, is that the Restatement of Torts is a good place to look for defining public nuisance. And, of course, it defines public nuisance as unreasonable interference with a right common to the general public.

And I thank Mr. Baker because he pointed out that in the pretrial order the state concedes this claim as well as an intentional nuisance claim. So recall that point about not only needing to prove the state's burden that this is unreasonable what has been done, unreasonable to follow the plans that have been given, but also intentional.

So what's the effect of the regulatory scheme? Your Honor had a discussion with Mr. Todd,

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which I wholeheartedly endorse, which is there's no way a state law can overcome or control a federal law or set aside a federal law because of the application of the supremacy clause of the constitution. Federal law always controls.

But that doesn't mean that federal law never looks to state law for its standard, never says that if you're complying with state law, you've complied. And this is one of those instances.

The Restatement, again, on public nuisance says, "If there has been established a comprehensive set of legislative acts or administrative regulations governing the details of a particular kind of conduct, the courts are slow to declare an activity to be a public nuisance if it complies with the regulations."

And, "In considering a nuisance claim, courts should examine the fact that acts were taken in reliance upon legislation." That just makes common sense as to whether or not what a person did is unreasonable as the federal standard would judge it.

I submit if Mr. Todd were a grower and on his own he invited soil scientists to come to his farm and tell him what he needed to put down on the field, that would be pretty good evidence of reasonableness. It doesn't -- it's not so much that the state sent them

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when we're talking about federal public nuisance, it's that it was done in compliance with this system and this system set up a standard and Mr. Todd complied with the standard.

So the state regulations provide the appropriate standard of conduct for analyzing the federal common law claim -- and this is important -- and the state cannot prevail on both its state common law claim and its federal common law claim; it's one or the other. Actually, they can't prevail on either one of them, but at a minimum they can't for evidentiary and all the legal reasons we just went over. But even if they could, it would be one or the other.

The Supreme Court has said that if state can be applied, there's no need for federal common law.

The court remembers the Supreme Court's injunction to keep federal common law as limited as possible.

THE COURT: Well, once again here,
because of the complexity provided by the state line,
at least arguably, if you're correct there, then
Oklahoma law would apply west of the state line and
arguably federal common law, if it applies, could
apply east of the state line?

MR. JORGENSEN: Indeed. Indeed that

could be right. But let's go back one side.

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That would only be if the people who acted in Arkansas had not acted under a comprehensive set of legislative acts or administrative regulations governing the details of their particular kind of conduct which establishes that they acted not unreasonably We, the defendants, acted not unreasonably in allowing growers to follow the state law and telling growers — I think we've been criticized in this case that we say to growers, you need to follow the state law. That's the most reasonable thing we could do.

I mean, I'm sure the court does not want to say, you shouldn't tell your independent contractors that they need to comply with the state law.

So let's go to slide 39. This is Teena Gunter.

"With regard to these plan writers, today you said that there are a couple of plan writers that are subcontractors or contracted out by the State."

She said, "They're independent contractors."

"Mr. Hopson talked to you a bit about the fact that they have to be trained," meaning the people who write Oklahoma's plans. "These are not just folks that would like to have a job, right? These plan

8351 writers are trained persons?" 1 2 "Yes, they are. They have expertise." 3 There's no evidence in this record to suggest 4 that the Arkansas plan writers are any different. 5 So finally, if I can conclude, the law is 6 being followed. The state adduced no evidence that 7 anybody did not follow precisely what a state officer, 8 whether Arkansas or Oklahoma, told them to do. adduced no evidence that Arkansas is some evil actor 9 10 that is in the thrall of the poultry companies. 11 has been alleged by lawyers in this case, but now the 12 day of truth and evidence has come, and there was no 13 evidence to that. 14

Do you have any questions, Your Honor?

THE COURT: I don't.

MR. JORGENSEN: Thank you, sir.

THE COURT: Thank you. Response,

Mr. Baker, with regard to nuisance?

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MR. BAKER: If I may, Your Honor, can I hear the -- the way my presentation is set up it flows sort of throughout.

THE COURT: I understand. Because of 427(b)?

MR. BAKER: And to slice and dice it is going to make it very difficult for me to have sort of a continuum in my preparation.

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THE COURT: Well, I understand the way this is cut. Let me ask you perhaps the easiest question.

With regard to nuisance per se, isn't it clear that the motion ought to be granted with regard to nuisance per se?

MR. BAKER: I don't want to go down swinging hard on this, but we believe -- we believed there is a claim for nuisance per se. That the fact the matter is --

THE COURT: There's no question there's a claim there. The question is whether or not it ought to be dismissed or a judgment ought to be granted.

MR. BAKER: I believe the evidence shows that poultry waste when land-applied in the IRW always runs off, there's going to be always some fraction of the phosphorus that always runs off; therefore, the evidence would support a nuisance per se claim.

That said, because of Your Honor's ruling on RCRA and trying to draw lines, what we did is we're trying to find a common denominator between our various claims. And so we are adopting a 65 standard for the relief that we're seeking as an injunctive

remedy, and that would, I believe, Your Honor, create difficulties for our nuisance per se claim.

THE COURT: I agree. It would seem to me that the motion for judgment should be granted with regard to the nuisance per se claim. We'll further review the other arguments and to give Mr. Baker an opportunity to present, I take it, his 427 argument, together with the response to the nuisance argument.

Mr. Jorgensen.

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MR. JORGENSEN: Yes, Your Honor. May we -- staying with Mr. Baker's baseball theme, may we bat cleanup?

Your Honor noted that the pretrial order governs in this court, and therefore, I have been through the pretrial order and see no reference to arsenic, copper, zinc, those other materials causing — allegedly causing injury, so I believe they're gone. I would —

THE COURT: You've had an opportunity to look through it all?

MR. JORGENSEN: Yes, Your Honor. I have the benefit of keyword searching.

THE COURT: All right.

MR. JORGENSEN: Yes. But "bacteria" is mentioned -- and I'm just going to turn this over to

Mr. Elrod -- "bacteria" is mentioned --

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THE COURT: Second paragraph of the second page.

MR. JORGENSEN: Oh, and throughout. I'm going to let him read them out.

So we do need a -- there was no evidence on bacteria. So we would urge you at this time to grant judgment on bacteria so that we don't have to bring in bacteriologists to tell you all about bacterial that you didn't hear about it.

But I'll turn it over to Mr. Elrod to read out the places that it mentions "bacteria."

MR. ELROD: Judge, Jennifer Pfizer of the Bassett firm was kind enough to look through the pretrial order and -- I mean, there's -- I can take five minutes, but it's replete throughout, bacteria and pathogens.

THE COURT: For the record, why don't you --

MR. ELROD: All right. Your Honor, pathogens are mentioned at page 30, paragraph 23; page 34, paragraph 63 --

MR. JORGENSEN: Go a little bit slower.

MR. ELROD: Okay. Page 34, paragraph

63; 39, paragraphs 45, 46, and 47. Bacteria generally is — the word "bacteria" occurs at page 2, the second paragraph; 6, paragraph 3; 8, paragraph 23; 13, paragraph 72; 16, paragraph 13; 17, paragraph 16A; 24, paragraph 65; 27, paragraph 966; 31, paragraph 34; 31, paragraph 40; 33, paragraph 59; 39, paragraphs 43, 44, 49, and 50; 40, paragraphs 51, 53, 55, 56A, 58, and 59; page 41, paragraph 69, 70, 71, 72, 73, and 78; and finally, page 42, paragraph 79.

So given that notion, Your Honor, and those inclusions, we again would move the court for motion for partial judgment on all human health claims as they cut across any cause of action.

THE COURT: Any response, Mr. Baker?

MR. BAKER: Well, a few things, Your

Honor.

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First of all, as I noted earlier, while

Mr. Elrod has moved for judgment on all of our

health-related claims, I did point out that we do have

phosphorus-related, health-related claims. So I think

that, first of all, is overexpansive.

Secondly --

THE COURT: I think he's focusing on bacteria here.

MR. BAKER: Right. But the way he

phrased it, I want it to be clear on the record.

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THE COURT: I agree.

MR. BAKER: The second point I would make is is that there is some evidence, albeit not a lot, of a bacterial injury. For example, we have the 303(d) list that came in, and the 2008 one, I believe, states impairments for bacteria from poultry waste. Well, it says impairments from land-applied wastes and -- I forgot what the other category was. Admittedly, there's not a lot of evidence in the record on this point.

THE COURT: I think the point is, as Mr. Jorgensen pointed out, there is some evidence in this record. If this was before a jury, I wouldn't grant judgment, but the standard is a bit different for 52(c).

It seems to me that in order to streamline this matter, the motion for judgment under Rule 52(c) because of the dearth of evidence -- and by "dearth," I don't mean there's none at all -- but the case has not been made -- or the plaintiff did not carry its burden of proof with regard to bacteria.

The explanation comes in the statement previously made, I think by Mr. Bullock, which makes some practical sense, that if the case is made with

regard to phosphorus, there's no need to focus on bacteria.

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But in order to allow this case to proceed a bit more quickly, because the defendants would be obligated to present bacterial experts and witnesses, the motion for judgment is granted with regard to any bacterial claim.

MR. BAKER: Yes, Your Honor.

THE COURT: Go ahead.

MR. ELROD: Thank you, Your Honor.

THE COURT: Mr. Todd.

MR. TODD: Your Honor, continuing with the cleanup theme, just to go back to RCRA for just one second.

THE COURT: Yes, sir.

MR. TODD: To the extent that the court is interested in the *Seaboard Farms* issue, we've got a copy of the administrative order for Your Honor. It was attached --

THE COURT: But that's an administrative order from whence the complaint derived or an administrative order following the complaint?

MR. TODD: It was an administrative order issued by EPA Region 6 to Seaboard Farms --

THE COURT: Which Seaboard did not

United States District Court

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             IN THE UNITED STATES DISTRICT COURT
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           FOR THE NORTHERN DISTRICT OF OKLAHOMA
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   STATE OF OKLAHOMA, ex rel.
   W.A. DREW EDMONDSON, in his )
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   capacity as ATTORNEY GENERAL)
   OF THE STATE OF OKLAHOMA,
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   et al.
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                   Plaintiffs,
                                  ) CASE NO. 05-329-GKF-PJC
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                   VOLUME 72, A.M. SESSION
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   APPEARANCES:
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21
                               313 N.E. 21st St.
22
                               Oklahoma City, OK
                                                    73105
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   been hashed out here that the focus is on what the
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   integrators' intent was relative to these matters.
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             So with due respect, the motion for
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   judgment on the claim of trespass is denied.
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             I'm going to take a few minutes, and the
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   court will put together its notes with regard to the
   RCRA claim and we'll be back.
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             (Whereupon a recess was had.)
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             THE COURT: Do I understand correctly that
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   all argument with regard to the RCRA motion for
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   judgment has been made?
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             MR. TODD:
                       Yes, Your Honor.
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             MR. BAKER:
                        Except with respect to
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   causation.
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             THE COURT: Yes, I'm going to hold
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   causation out separately.
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             With regard to the RCRA claim, one of the
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   elements of such a claim under 42, United States
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   Code, Section 4972(A) is that the defendant
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   "contributed to, or is contributing to the handling,
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   storage, treatment, transportation, or disposal of
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   solid waste."
                   The Tenth Circuit addressed that
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   matter in <u>Burlington Northern and Sante Fe Railway</u>
   Company v. Grant, 505 F.3d 1013 at 1019 to -20.
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             Under RCRA, the term "solid waste" includes
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material from agricultural operations only to the
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2
   extent that the material is "garbage, refuse, or
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   other discarded material" found at 42, United States
   Code, Section 6903(27).
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5
             Material is considered to be "discarded"
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   where it is disposed of, thrown away, or abandoned.
7
   That's found in American Petroleum Institute v. EPA
   at 216 F.3d 50, pages 55, 56, D.C. Circuit 2000.
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9
             The term "discarded" cannot encompass
   materials that are "destined for beneficial reuse or
10
   recycling in a continuous process by the generating
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   industry itself, " found at American Mining Congress
   v. EPA, 824 F.2d 1177 and 1186, D.C. Circuit 1987.
13
14
             In this case, the plaintiff has failed to
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   produce sufficient evidence that poultry litter is a
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   RCRA solid waste in the IRW. In other words,
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   there's been insufficient evidence on this record
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   that poultry litter is merely being "discarded" in
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   the sense of being thrown away or abandoned.
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             The record reflects that poultry litter has
   a market value and has at least some beneficial
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         The growers largely intend to put it to
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   beneficial use, and the material has at least an
   incidental beneficial effect in its usage.
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   State here regulates -- the plaintiff itself
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regulates its application in an attempt to allow 1 2 such beneficial use. As Mr. Todd argues, the fact 3 you have a high STP is not in itself evidence of a "discard." 4 5 This court would note that it, however, rejects the defendants' argument that poultry litter 6 7 is "returned to the soil" under this record in the IRW as a fertilizer or soil conditioner in light of 8 9 the tons of pot ash imported into the IRW by the 10 defendant poultry integrators for incorporation into their feed to strengthen the bones of their 11 12 chickens, much of which phosphorus finds its way 13 into the poultry litter and into the watershed. 14 The court was previously concerned, and one 15 of the reasons it denied the motion for summary 16 judgment had to do with the issues raised in the 17 Seaboard case by the United States Attorney, 18 immediate past United States Attorney and the EPA in 19 the Western District of Oklahoma. But in Seaboard, 20 the EPA was primarily concerned with effluent 21 leaking from the plastic-lined pits and the 22 infrastructure, including piping. 2.3 The focus was not on land application, 24 although the complaint mentioned land application of 25 swine effluent. The practice of land application

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   was merely the subject of an allegation in the
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   complaint and is not determinative on the legal
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   issue.
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             So the defendants' motion for judgment on
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   the RCRA claim is granted.
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             I believe that addresses all of the motions
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   that have been fully argued. We'll take the next
   argument. Mr. McDaniel.
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             MR. MCDANIEL: Good morning, Your Honor.
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             THE COURT: Good morning.
                           May it please the court,
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            MR. MCDANIEL:
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   Scott McDaniel for Peterson Farms. And I take the
   podium, Your Honor, to move for judgment under Rule
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   52 on the State of Oklahoma's Count No. 7 against
   all the defendants.
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             At the risk of stating the obvious, the
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   evidence in this case is basically one
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   undifferentiated presentation of facts and expert
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              But that evidence must be tailored and
   opinions.
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   must fit the elements of each one of these claims
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   that the State has pled.
                              And in the case of Count
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   7, there is -- it is an especially poor fit.
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   that's the reason we think that Count 7 is
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   particularly appropriate for the court's disposition
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   at this time.
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